

Message Text

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ACTION IO-13

INFO OCT-01 EUR-25 ADP-00 AF-10 ARA-11 EA-11 NEA-10 RSC-01

CIAE-00 DODE-00 PM-09 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-12 RSR-01 /148 W

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FM USMISSION USUN NY

TO SECSTATE WASHDC 7736

INFO AMEMBASSY BONN

USMISSION BERLIN

C O N F I D E N T I A L USUN 1594

E. O. 11652: GDS

TAGS: PFOR PGOV GW GE WB UR UN

SUBJ: SCENARIO FOR UN ENTRY OF TWO GERMAN STATES

REF: (A) KORNBLUM- LEDSKY 19 APRIL LETTER

(B) USUN 1559

(C) USUN 1379

1. USUN' S EARLIER COMMENTS TOUCH ON NUMBER OF MATTERS COVERED IN KORNBLUM- LEDSKY 19 APRIL LETTER AND WE DO NOT REPEAT THEM HOWEVER WE APPRECIATE OPPORTUNITY TO SPEAK TO CERTAIN ISSUES NOT PREVIOUSLY RAISED HERE.

2. CONCERNING QUESTION 3, WE WOULD HAVE STRONG PREFERENCE FOR TWO GERMAN APPLICATIONS TO GO FORWARD TO SC IN SUCH A WAY AS TO AVOID THEIR RECEIPT DURING JUNE WHEN SOVIET PERMREP MALIK WILL BE PRESIDENT. SOVIET CAPABILITIES FOR WHAT WE WOULD REGARD AS MISCHIEF- MAKING ARE NOT INCONSIDERABLY INCREASED BY SC PRESIDENCY; QUITE APART FROM INCLUDING IN THE RECORD STATEMENTS " BY THE PRESIDENT " PREJUDICIAL TO ALLIED INTERESTS IN GERMAN AND BERLIN, MALIK COULD TRY TO HANDLE APPLICATIONS TO PRESSURE US FOR ACTION ON SOVIET NON- USE OF FORCE INITIATIVE, ETC. BY CONTRAST, WITH UK
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IN CHAIR IN JULY AND US IN AUGUST, WE WOULD BE ASSURED OF RESPONSIBLE CONDUCTING OF CONSULTATIONS ON GERMAN ISSUES.

3. RE QUESTION 4, EARLIER SC CONSIDERATION OF MATTER WILL HEIGHTEN APPARENT SOVIET DESIRE FOR A SPECIAL GA SESSION

ON GERMAN APPLICATIONS. EG, IF SC ACTS IN JUNE, USSR MAY BETTER BE ABLE TO URGE A SPECIAL GA SESSION ON OTHER UN MEMBERS BY POINTING OUT THAT GA DOES NOT MEET FOR A THREE-MONTH PERIOD. BUT IF SC ACTS IN JULY OR AUGUST, WE CAN MORE CONVINCINGLY ARGUE AGAINST A SPECIAL SESSION ON GROUNDS GA WILL BE MEETING IN REGULAR SESSION 18 SEPT AND THEREIS NO NEED FOR A SPECIAL SESSION. NEVERTHELESS, WE CONCLUDE THAT IF MOSCOW DECIDES TO PRESS FOR A SPECIAL SESSION, US, UK AND FRANCE WILL PROVE UKLIKELY TO BE WILLING TO EXPEND NECESSARY CAPITAL TO SUCCEED IN PREVENTING MAJORITY FORM AGREEING, EVEN IF LIMPLY, TO USSR EFFORT. INCIDENTALLY, RELEVANT GA RULES REQUIRE SYG TO CONVENE A SPECIAL SESSION OF GA WITHIN 14 DAYS OF (A) A REQUEST FORM SC (9 VOTES NEEDED), OR RPT OR (B) IF A MAJORITY OF MEMBERS REQUEST (67 MUST SIGNIFY AFFIRMATIVELY), OR RPT OR (C) IF ONE OR MORE MEMBERS SO REQUESTS AND, WITHIN 30 DAYS, A POLL SYG IS REQUIRED TO TAKE RESULTS IN A MAJORITY (67 CONCURRING IN REQUEST).

4. RE QUESTIONS 9 AND 10, WE WILL WANT BEST POSSIBLE COORDINATION BETWEEN MISSIONS OF FOUR POWERS HERE, WHEN AN APPROPRIATE STAGE IS REACHED, IN ORDER TO ENSURE TO MAXIMUM EXTENT AGAINST UNPLEASANT SURPRISES. USUN AND UK AND FRENCH MISSIONS WILL ALSO WANT TO UNDERTAKE CONSULTATIONS WITH ENTIRETY OF SC'S MEMBERSHIP TO GAIN APPROPRIATE SUPPORT; WHILE ALL WILL WELCOME EACH APPLICATION, THEY WILL AT MINIMUM NEED TO KNOW WHAT ALLIES HAVE IN MIND AND SOME WILL WANT TO BE HELPFUL IN EVENT NEED WERE TO ARISE.

5. DUE TO US EFFORTS IT HAS RECENTLY BECOME STANDARD OPERATING PROCEDURE FOR ADMISSION APPLICATIONS TO BE REFERRED TO SC'S MEMBERSHIP COMMITTEE. CURRENT PRACTICE IS FOR COMITE TO MEET AND CONCLUDE ITS DELIBERATIONS IN A ONE-DAY PERIOD. WE THINK CONTINUING US INTEREST REQUIRE ADHERENCE TO THIS PROCEDURE AND CONSIDER THAT IN THIS CASE IT MAY PROVIDE A CERTAIN ADDED ASSURANCE OF REASONABLY GOOD CONDUCT

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BY SOVIET MISSION IN SC PROCEEDING AS A WHOLE.

6. RE QUESTIONS 14 AND 15, NO ONE IN UN COMMUNITY WILL RECALL POSSIBILITY OF SC'S RECOMMENDING ADMISSION WITHOUT ADOPTING A FORMAL RESOLUTION, AND WE SHOULD NOT REMIND THEM. AS WE HAVE INSISTENTLY STATED, WE THINK IT IMPORTANT TO WESTERN INTERESTS IN BERLIN THAT ADMISSION OF GDR BE "SUBJECT TO" A REFERENCE TO QUADRIPARTITE AGREEMENT OR TO DOCUMENTS CONTAINING QA; THIS COULD NOT BE RELIABLY ACHIEVED WITHOUT

FORMAL RESOLUTION. MOREOVER, CURRENT PRACTICE IS FOR SC TO ADOPT A SEPARATE RESOLUTION ON EACH APPLICATION EVEN IN CASE OF SIMULTANEOUS CONSIDERATION OF A NUMBER OF APPLICATIONS, ALTHOUGH SC HAS ACTED OTHERWISE, EG IN 1955 BY RECOMMENDING ADMISSION OF A NUMBER OF MEMBERS IN ONE "PACKAGE" RESOLUTION.

OBVIOUSLY ARE IN AN EASIER POSITION TO TRY TO ENSURE THAT
SC TEXT IS SATISFACTORY IF THERE IS ONE RESOLUTION, BUT
THERE IS PROBABLY ONLY A SMALL INCREASE IN POTENTIAL DIFFICULTY
IF TWO TEXTS ARE INVOLVED. IN ANY EVENT, THE MORE IMPORTANT
QUESTION IS WHAT TEXT OR TEXTS WILL SAY, NOT WHETHER THERE
ARE ONE OR TWO.

7. RE QUESTION 16 CONCERNING STATEMENTS BY ALLIED PERMREPS,
WE WOULD NEED TO COORDINATE IN AT LEAST A ROUGH WAY WITH
SOVIET MISSION IN ORDER OT GAIN MAXIMUM ASSURANCE AGAINST
SURPRISE.

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